

LOCAL DYNAMICS AND ELECTORAL TRANSITIONS:  
INDIGENOUS, NEWCOMER, AND MAINSTREAM  
PERSPECTIVES ON PEACE, CONFLICT, AND VIOLENCE  
IN WINNIPEG, MANITOBA

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This article presents findings from research interviews and participatory action research carried out with Indigenous, Newcomer, and Mainstream community organizers from Winnipeg, Manitoba, Canada (Treaty 1 Territory). Thirty-eight research interviews were conducted prior to and following the 2015 Canadian federal election. This period of social and political intensification surfaced key social issues and demonstrated different perspectives held among members of three broad-based community populations. While many of the issues raised were framed in relation to the Canadian elections, interviews provided perspectives into the complex and pressing nature of issues that impact inter-community relations on a day-to-day basis. Key themes from the interviews include settler-colonialism, immigration and resettlement, poverty, land, violence and addictions, as well as the central role of online community networks. These dynamics are discussed in relation to both local and national processes connected to peace and conflict using three major theoretical frameworks: Curle and Dugan's *progression of conflict* model, Sherif and Sherif's *realistic conflict* theory, and Lewin's *field theory* approach.

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## INTRODUCTION

In January 2015 it was thirty degrees Celsius below freezing in Winnipeg, but the political situation was already heating up for an autumn election. The incumbent Conservative government under Stephen Harper had been in power since 2006 and was facing significant opposition from large and diverse voting blocks on a broad range of issues. In the pursuit of natural resource development and expansion the Conservatives had drawn heat from both Indigenous-led and mainstream environmental movements.<sup>1</sup> Canada's Islamic community was also expressing concern over the emergence of increasingly racist tropes in the conservative rhetoric that were being used to politicize and discriminate against certain cultural practices.<sup>2</sup> The rights of people who were not citizens, and therefore not voters, was also at issue as migrant rights advocates decried the creation of different standards for temporary foreign workers.<sup>3</sup> These are but a few of the highly contentious issues that contributed to the building intensification of political discourse as well as the mass mobilization in the lead-up to the federal election.

The build-up to the 2015 Canadian federal election surfaced issues that go much deeper than the partisan politics that were on display. As different groups sought to build winning political coalitions these processes revealed much about the local relations of power, underlying sources of conflict as well as the dynamics of social mobilization in pursuit of diverging group interests. Focusing on the prairie city of Winnipeg, this article foregrounds the constellations of thoughts, feelings expressed by a diverse range of community organizers who were highly active during this period of political transition. Research for this article was conducted in the months leading up to the October 2015 election and into the post-election period. The event of the election itself created a sort of naturalistic experiment by bringing to the surface structural aspects of disagreement, contention and concord that otherwise remain latent, implicit, or otherwise ignored in day-to-day life. A mixed-methods approach and participatory action research design were used to explore how and why different issues intersected across communities and how social mobilization and politicized narratives continue to both align and divide different Winnipeg communities. Based on thirty-eight semi-structured interviews (pre- and post-election), issues clustered around five key themes: (1) class divisions and poverty, (2) settler-colonial legacies, (3) trauma and addictions, (4) land-based relations, and (5) privacy and online surveillance.

Quite apart from the national electoral outcomes, the themes discussed in this article focus on relational dynamics that are made up of vastly different lived experiences that exist together and collectively constitute the public life and possible futures of a small Canadian city. The bottom-up approach employed here seeks to contribute to the understanding of local dynamics of violence while also calling attention to potentially transformative community-level practices that hold promise for strengthening peaceful and collaborative relations both among individuals as well as across groups.

Throughout this article I use the broad categories Indigenous, Newcomer, and Mainstream to refer to what are in reality highly diverse and Winnipeg communities. I use these broad terms as a way of mapping the contours of complex social relations, while in other cases I employ specific community affiliations such as Cree, Islam, Filipino, Mennonite, Sudanese, etc. to highlight particular experiences. The tripartite *Indigenous*, *Newcomer*, and *Mainstream* distinction also provides a shorthand for discussing the national-level dynamics in connection to the Canadian federal election. These categories also reflect different groups of people have occupied different social and political locations in relation to Canadian sovereignty and its state-based institutions<sup>4</sup>. Writing as a white Canadian man with North Atlantic heritage who is not from Winnipeg conducting research in a city where a disproportionate amount of suffering and conflict is experienced by non-white and Indigenous people, I was a clear outsider. As someone interested in the dynamics of peace and conflict and contributing to healthier future communities, this research required ongoing processes of contextualization in ways that resonate with the description offered by anthropologist Michael Taussig:

First and foremost, the procedure of contextualization should be one that very consciously admits of our presence, our scrutinizing gaze, our social relationships and our enormously confused understandings of history and what is meant by history .... [This] opens us up to a *science of mediations*—neither Self nor Other but their mutual co-implicatedness ... it opens up the colonial nature of the intellectual relationships in which the contextualized other has been for so long subjected.<sup>5</sup>

Winnipeg is a city at the confluence of two major rivers, the Red and the Assiniboine, and has always been a site of cultural mediations, of meeting and

exchange. The social, historical, and ecological patterns that have shaped Winnipeg's unique character continue to shape the context for contemporary interpersonal and inter-group dynamics. The affective intensity and energy generated by the federal elections forced underlying conflicts to the surface a number of specific ways which I will unpack in the sections that follow. The following sections present community-level stories that help to illustrate these themes with real-to-life insights, building from grassroots approaches to systems level change. In addition to surfacing the contours of community relations, the 2015 election campaign catalyzed the (re)alignment of diverse coalitions of community-groups around not only electoral outcomes as well as shared community level goals.

### CLASS DIVISIONS AND POVERTY

The majority of the research was connected to communities whose membership made up a significant proportion of Winnipeg's diverse inner-city neighbourhoods. In these neighbourhoods severe poverty was widespread across all community backgrounds, demonstrate a common experience, even when identity was foregrounded in terms of different outcomes.<sup>6</sup> Still, the consequences of poverty did differ significantly across communities both in terms of its severity, and in terms of the possibilities for escaping cycles of poverty. This shaped the perceptions of different group interests, as an Indigenous social worker explained,

There are class divides all through the city [and] depending, obviously, what areas and what classes [are prominent there] you know what their interests are. It's a different experience if you're worried about, you know, the streets versus maybe having enough of a social safety system in place to help those less advantaged.<sup>7</sup>

For many Indigenous respondents, the powerful and underlying dynamics of class interests and material inequality are completely interwoven with the power strains of colonial-capitalism that laid the foundations for what is now Canada.<sup>8</sup> Indigenous people were dispossessed from their traditional territories through colonial processes codified in British common law and enacted through policy. These processes were a prerequisite for establishing contemporary forms of agriculture and industries based on natural resource

extraction, trade and power generation that comprise Manitoba's present day economy.<sup>9</sup> Despite these troubled historical and relations of structural inequality, Indigenous communities in Winnipeg and beyond have increased their power with each generation. These gains have been especially visible in Canadian Supreme Court decisions concerning comprehensive land claims as well as through increased Indigenous representation in all levels of electoral politics.<sup>10</sup>

At the community-level, tensions remain for many Indigenous activists when it comes to working for reform within what remains a predominantly colonial system that is seen by some as inimical to traditional forms of Indigenous sovereignty. These tensions were present during the 2015 elections as well as described by one of the co-founders of the organization Winnipeg Indigenous Rock the Vote (WIRTV) which organized to help reduce barriers to voting and increase voter turn-out among Indigenous people<sup>11</sup>.

There's different feelings out there for some [Indigenous] folks ... those that are very much thinking from the mindset of sovereignty and treaties and rights ... feeling like this [electoral advocacy] is too mainstream. But the way I look at it for myself is that I live in a mainstream system so I have to find a way to come to terms with that ... it's just kind of what you do. What better way to try to have a hand in it than being able to come together with other people, other folks with like minds and being able to talk about the issues and what's important.<sup>12</sup>

The Indigenous mobilization that took place in Winnipeg during the 2015 election was part of the changing cultural political landscape in Canada which involved many Mainstream communities also coming onside with Indigenous issues.<sup>13</sup> The Idle No More (INM) movement of 2012 emerged in response to the Conservative government's omnibus legislation that removed land and water protections in order to facilitate new oil extraction and pipeline infrastructure.<sup>14</sup> Like other hybrid online-offline movements, INM inspired forms of decentralized activism. This activism could be easily coordinated on social media platforms mobilizing very large numbers of people to have a significant impact both at the local and at a national-level.<sup>15</sup> The social mobilization sparked by INM also posed a direct challenge to the status quo of Canadian partisan political discourse. Direct action

tactics confronted Canadians from all backgrounds with critiques based on Indigenous values, culture and land ethic.

In addition, 2015 was also the year that the Truth and Reconciliation Commission of Canada released its extensive report on the genocidal outcomes and inter-generational impacts of the Indian Residential School System (IRSS).<sup>16</sup> In 2015, of the over 150,000 Indigenous people who had attended a residential schools over 80,000 were still alive and were able to bear witness to the impacts of these institutions.<sup>17</sup> So beyond the singular event of the election 2015 was also a culmination of strong Indigenous presence that was fundamentally calling into question what it means to be Canadian. As one Indigenous journalist put it,

We have to question “what is Canadian identity”? And what does it mean to be a proud Canadian if the country is built on treaties but doesn't acknowledge the original people of this country? I think we've been put into this state of mind where we associate being Canadian with watching hockey on Saturday night and drinking Tim Hortons in the morning. I would like to believe that being a Canadian means a little bit more than just watching hockey and drinking Tim Hortons. I would like to believe that a lot of the values of Canadians would be somewhat reflective of Indigenous culture. I think that if people can see us for who we are as a warm and welcoming community as a community that welcomes all people I think that Canada would be a lot better place if we were able to embody those Indigenous values and those worldviews.<sup>18</sup>

Fundamental questions about the nature of Canada's relationship with Indigenous people resounded through both my interviews with Mainstream community members as well as with Winnipeg's diverse Newcomer communities.

## SETTLER COLONIAL LEGACIES

Despite the cultural resurgence of grassroots movements like INM and the growing representation of Indigenous Peoples within Canadian national politics, the lived-reality for many Indigenous Peoples in Winnipeg

continues to be characterized by the day-to-day realities of drug and alcohol addiction, sexual exploitation and gang violence.<sup>19</sup> While these features of life in Winnipeg operate with varying intensities across time, place and community, the cumulative outcomes continue to have the effect of destroying the foundations of life for many Indigenous Peoples. As the scholar of colonial genocide Andrew Woolford writes,

Genocide, understood as the destruction of group life rather than lives within a group, is, under these terms, the broader background of the residential school experience and therefore a crucial point of discussion for the TRC, which in itself may be merely a tool for nodal repair –targeting only one point in the Canadian colonial network of destruction.<sup>20</sup>

Such sociological approaches focus on understanding genocide as a process of destruction—not merely an outcome—and have helped shape the evolving discourse concerning the culpability of the Canadian state and possible redress for colonial harms. Such questions of colonial genocide extend beyond the legal framework provided by the United Nations Convention on the Prevention and Punishment of the Crime of Genocide, and call attention to how these processes remain active at the community-level.<sup>21</sup> While questions of explicit genocidal intent are not present among Mainstream communities, the genocidal processes that were put in motion through colonization have continued to shift their shape over the years into the tangled webs and that continue to undermine cultures while producing disproportionate levels of Indigenous death and suffering.

An exemplary manifestation of the genocidal webs of destruction has been the tragic prevalence of Missing and Murdered Indigenous Women and Girls (MMIWG) across Canada. These tragic circumstances are especially present in Winnipeg where this reality has hit close to home for almost everyone in the Indigenous community. The grief of having lost loved ones was connected to pervasive feelings of despair, helpless and fear for their own wellbeing and the safety of their family members. As an Indigenous artist and mother expressed it to me,

You know I'm sick of feeling helpless, man. You know because it's the way of my life. You know I gotta feel helpless, for one I'm First Nations and I'm a woman. So I don't feel safe on the streets.

I feel helpless for my own daughters. I have three daughters and now a granddaughter. And I don't feel safe with my three older daughters you know. That shouldn't happen, this is our home. But I worry about them going to catch a damn bus.<sup>22</sup>

Long before 2015 Indigenous women had been calling on the Canadian government to launch an inquiry and to take action in response to the high rates of violent death among Indigenous women, girls and two-spirited people. The concerted push to make MMIWG an election issue was a strategy to force the incoming government to take concrete action on this contemporary manifestation of Indigenous genocide. The strategy was ultimately successful. Following the electoral defeat of Stephen Harper's Conservatives, Justin Trudeau's incoming Liberal government launched a national inquiry into MMIWG which resulted in an extensive report released in 2019.<sup>23</sup> Describing her election advocacy, another female Indigenous activist explained how for her, this was a continuation of long-running efforts to address the underlying conditions contributed to circumstances that culminated with Indigenous women going missing and being at killed at hugely disproportionate rates compared to the rest of Canadian society.

Missing and murdered Indigenous women was an issue we'd been trying for ten years to get any kind of movement on—a federal inquiry or an action plan. So it was years and years of that, and beyond that there's a lot of other things in terms of the Indigenous community's access to fresh water and First Nations access to infrastructure. There is the problem that for years First Nations children on reserves receive an average of I think it's four to six thousand dollars *less* per child for their education [than other Canadian children] and the same goes for First Nations services child welfare services. So then what we've seen with that sort of neglect at the federal government level is years and years and years of incredible, incredible things happening. Like for instance in Manitoba the rates of 90 percent Aboriginal children in foster care. Ninety percent of those children are Aboriginal whereas we're almost 11 percent of the population.<sup>24</sup>

The final MMIWG report entitled *Reclaiming Power and Place* was based



on the nation-wide testimony of more than 3,000 families who had lost loved ones often in violent ways.<sup>25</sup> The findings of the report re-affirmed those of the *Truth and Reconciliation Report* of 2015 and further document the genocidal patterns experienced by Indigenous Peoples in Canada. In particular, the report was explicit in making the connection between the Indian Residential School System (IRSS), current child-apprehension practices through the child welfare systems and the exploitation and murder of vulnerable people, especially women and girls.<sup>26</sup>

Many of the stories told to the Inquiries commissioners ... demonstrate a connection between ... young Indigenous girls' involvement in the child welfare system and sexual exploitation, sex trafficking, and survival/street-level sex work .... Many survivors who shared their experience of poverty, homelessness and violence talked about exchanging sex in order to meet their basic needs for food, housing, clothing, transportation, or other basic items—a practice often referred to as “survival sex work.”<sup>27</sup>

The highly emotional narratives connected to these individual cases were circulated widely across social media platforms in ways that enabled people affected by these tragedies to connect in meaningful and mutually supportive ways.<sup>28</sup> The expanded reach of social media also helped to demonstrate how individual instances of violence, death and suffering are connected to the ongoing impacts of colonial processes, forms of intergenerational trauma and maladaptive forms of coping. One theme that was particularly prevalent among community members interviewed was the connection between drug and alcohol addictions to patterns of inter-personal and community-level violence.

## TRAUMA, ADDICTIONS, AND VIOLENCE

Addiction is a complex phenomenon that influences conflict behaviours and cannot be reduced to overly-simplistic tropes. Addictions were widespread in the communities where my research occurred and to ignore them would be to miss a key element uniting intra-personal conflict as well as inter-personal conflict resolution and longer-term social peacebuilding. Psychologist Bruce Alexander has described the “globalization of addiction” as a result of “dislocation” from community and sources of meaning in ways that prevent

“psychosocial integration” including the healthy relationships that make “life bearable ... even joyful at its peak.”<sup>29</sup> Amidst webs of inter-generational relationships conditioned by trauma, drugs have become popular forms of coping. Unfortunately, these coping techniques when used in excess often perpetuate cycles of harm, despair, ill-health and premature death. In her contribution to the 2019 report on Missing and Murdered Indigenous Women and Girls, Marie Fearon notes that, among Indigenous women and girls exploited in the sex industry,

One [thing] we recognize [is] that 95% [of women] identify as living in poverty when they come into our program, so poverty is clearly a big indicator ... [and] that 79% have had some kind of addiction, or currently are dealing with addictions, or recovered from addictions.<sup>30</sup>

Across all backgrounds, endemic poverty has been shown to produce the sense of futility, lack of belonging and despair that increases deaths from overdose, alcoholism, suicide and interpersonal violence, which when aggregated together have been dubbed *deaths of despair*.<sup>31</sup> In Winnipeg, the manifestations of dislocation coupled with the intergenerational trauma of residential school has disproportionately impacted Indigenous communities. As one Indigenous woman who lives in Winnipeg’s inner city described it,

But yeah a lot of those old patterns and old problems are still affecting the people I know. I would say a lot of that comes from residential schools. A lot of the survivors are dysfunctional and when they have children they don't know how to raise them. They dealt with pain with alcohol numbing it out. And the children seen that and it's just a repetitive cycle. How you bring up your children is how your children bring up their children you know what I mean?<sup>32</sup>

In addition to the health impacts associated with addictions, widespread public intoxication feeds into stereotypes about Indigenous people that continue to proliferate among many Newcomers and Mainstream communities. A Nigerian international student who had lived in Winnipeg

for several years explained how she had been exposed to these stereotypes through informal networks and warnings from members of her family back in Nigeria before even arriving in Winnipeg.

My cousin, when I told him I was coming to Canada he was like, oh, so you're going to go see all those Aboriginals, you know, like North American Aboriginal. Yeah, I knew about them, but I never really thought so deep about it. But the fact that it came up. And he was like, oh, you have to be careful you know they're alcoholics and they're this and they're that. So you see things and you're like, yeah, these people are going through all these problems and they have all these issues and you don't know why those things are there in the first place. You know, we don't see the big picture. And I think that's the issue. So people just tell you this and this and this and you don't know why the issue came in the first place .... It's difficult not to have that bias.<sup>33</sup>

As these types of informal narrative circulate through formal and informal channels they can give rise to what Sarah Ahmed has described as “affective economies” surfacing differences, creating barriers to inter-community integration and justifying forms of exclusion or even violence. The interplay of such affective economies is a significant part of inter-group relations in Winnipeg; they worked through both online and offline social spaces to “align individuals with communities—or bodily space with social space.”<sup>34</sup> The types of social alignment that these affective economies are able to generate can smooth over some markers of difference while making other signifiers of in-group and out-group membership more pronounced.<sup>35</sup>

In this context of dislocation and trauma, street gangs have also provided marginalized individuals with a sense of belonging and protection. Gangs are also the primary source of the drugs that these individuals need for coping with what can otherwise seem like unbearable circumstances.<sup>36</sup> Gangs control the informal economies associated with the drug trade which in turn is intimately connected to entrapping young people in cycles of addiction, prostitution leading to violence, crime, incarceration and death. The nexus of gangs, drugs, addictions and violence was a recurrent theme throughout my interviews. While these relationships were most often described in relation to Indigenous communities, there were also examples of gangs from

African and Asian backgrounds. Many of the members of African gangs involved in street violence had also been exposed to life under genocidal circumstances connected to the protracted violent conflicts in places like Sudan.<sup>37</sup> While these connections warrant further comparative study, it is clear that the impacts of inter-generational trauma, violent socialization, despair and dislocation have impacted people from diverse backgrounds. These patterns have further fed into negative stereotypes about groups of immigrants and have contributed to the ongoing stigmatization of neighbourhoods within the city.<sup>38</sup> As one respondent put it,

Different areas do get a bad rap. Where do all the poor people live right? Then, when there's so many people in one area, then there's despair and with despair come addictions and with addictions come crime and problems so those things just escalate on their own and it's just you know it's never ending for them.<sup>39</sup>

## METHAMPHETAMINES AND VIOLENCE

It is important to recognize the root causes of addiction. It is a different question, however, to examine the complex impacts associated with specific classes of drugs being used and assess how the neurophysiological reactions contribute to patterns of conflict within certain communities and sub-cultures. While a full analysis of drugs and behaviour is beyond the scope of this article, understanding the basic effects of different types of drugs is critical to understanding the patterns of violence and conflict that are prevalent in Winnipeg. The two main classes of drugs used in Winnipeg (aside from alcohol) are opiates and amphetamines. Opiates are highly effective pain killers. However, by suppressing vital bodily functions, like breathing, opiates and their synthetic and more potent imitators (oxycodone, fentanyl) are responsible for the majority of overdose deaths in Winnipeg as is the case in many other North American cities and rural areas. For people seeking reprieve from the experiences of personal and collective trauma, poverty and other forms of dislocation opiates offer a temporary and potentially fatal fix. While numbing pain may be seen as mal-adaptive, the use of this class of drugs is much less likely to be a physiological driver of violence or aggression.

Methamphetamines (crystal meth) on the other hand is a powerful stimulant that activates physiological responses in the human body akin to innate

fight-or flight mechanisms. Thus, meth prepares users for physically intense reactions that are intended to aid in survival.<sup>40</sup> While opiates numb pain, meth increases confidence, and produces an intense euphoria by stimulating the release of large amounts of the neurotransmitter dopamine. Faced with chronic despair, methamphetamines provide a cheap, powerful and long-lasting high.<sup>41</sup> Unlike opiates, meth is highly associated with erratic public displays of violence in the “high phase” as well as deep depression and suicidality in the “come-down” phase.<sup>42</sup>

Methamphetamines are relatively easy to produce making them cheap and readily available with a single hit of meth having long-lasting effects of up to twelve-hours. As a result, people using meth can be primed to react in ways that we might expect from someone who is fighting for their life. Many people who are housing insecure or stuck in exploitative circumstances, such as sex work, also use meth as a survival tool. For instance, in Winnipeg it was common knowledge that homeless people often use meth to stay awake at night both to avoid being robbed as well as to stay warm during periods of extreme winter cold. Because meth keeps people awake for long periods of time it can lead to paranoid psychoses which can cause the user to conflate the real threats of street life with non-threatening circumstances in their communities. These outwardly unpredictable actions can quickly escalate conflict into violence and make rational interventions very difficult.

By 2015 methamphetamine was the drug most associated with violence and conflict in Winnipeg. Of particular concern was the fact that this violence was occurring not just in the context of gang related conflict but was occurring increasingly against frontline workers and emergency responders.<sup>43</sup> Within the inner-city community meth was wreaking havoc. As one respondent put it,

You know man meth is fucking killing people in the hood. And people don't really talk about and it and that's something that a lot of people in our community wouldn't want to talk about. I just had a conversation with my cousin ... he came to Winnipeg and we were sitting around with people we all use to party with and all of a sudden they fucking start busting out meth and start snorting meth and shit like that. There's like an actual fucking epidemic. I was talking with him about all the bad shit right. So all the people that we grew up with you are all fucked up and

everybody's all fucked-up and there's people doing life sentences. Where I come from this is the real deal. This is it. There's people dying from suicide. People dying from overdoses. There's fucking people getting shot. These are the realities in my community and the realities of my experiences.<sup>44</sup>

In response to this conflict-trauma-addictions nexus embedded in communities, Indigenous-led response have centred on reviving non-western pathways in response to these realities. A number of Indigenous youth organizations I had connected with described helping people access land-based ceremony as one of the most effective way the community had found of addressing these multi-level issues of intra-personal, inter-personal and social violence. Ceremony was also identified as an effective way of bridging groups divided by gang affiliations as well.

There [are] people from different gangs [out] there. You see the NS [Native Syndicate], you see the Manitoba Warriors, you see, you know, IP [Indian Posse]. You see that connection that's being made [between them] and the way that it's being brought together by ceremony. That will be the one thing that will be able to connect people across those lines.<sup>45</sup>

The presence of more sweat lodges, sun dances, water ceremonies and other spiritual practices among communities in Winnipeg and surrounding communities reflect the re-emergence of more holistic Indigenous approaches to health and wellness. These practices are intimately interconnected with developing relationships that take into community experiences while building in ways that respect and land-based relationships. As will be discussed in the coming sections, these all represent important parts of peacebuilding across diverse communities in Winnipeg.

## CANADIAN NATIONALISM, SOVEREIGN VIOLENCE AND RIGHTS

During the course of the 2015 election campaign the group I refer to as Mainstream, consisted of largely white though internally diverse settler communities in Winnipeg. One feature of this group was a tendency to identify with political party platforms more than Indigenous or Newcomer community members. Although it was seldom made explicit, this passive

acceptance of the sovereign jurisdiction of the Canadian Nation State was naturalized alongside its democratic institutions, like the 2015 election. Here it bears reflecting on the distinction between *state* and *nation*. The ongoing power of settler colonialism is predicated on the foundational dominance of the colonial state form that has been secured by obtaining a monopoly on the legitimate use of violence through policing, military and border control.<sup>46</sup>

I have written elsewhere about how many “front-line” struggles over natural resources extraction on Indigenous territories serve as exemplary sites where one can witness this applied state sovereignty in action. During moments of land-based conflict the kinetic potential of Canadian law is mobilized through the authorization of police and/or military force and violence to uphold the “rule of law” and to preserve what is in the *national interest*. In Canada, the state’s monopoly on the legitimate use of violence is in tension with Indigenous legal traditions and jurisdiction in regards to the scope of allowable land-use and development practices. Additionally, the Canadian state is also under pressure from wealthy and influential corporate entities that assert its force in upholding forms of quasi-sovereign corporate jurisdiction over Canadian territories through international tribunals and investor state dispute systems.<sup>47</sup>

Nationalism, on the other hand, is not co-terminus with the state form. That is to say, the content of “nationalism” is not the same thing as the structure of a particular state form as a legal and political entity. Indeed, many of the Mainstream participants involved with inner-city community organizing were vocal in their criticism of Canadian nationalism as an ideology or an “imagined community” while accepting the state form implicitly as serving their broad interests.<sup>48</sup> Based on these national assumptions, the police and military capabilities are understood as legitimate extensions of the state violence as it underpins the rule-of-law as well as *national interest*. These positions were seldom explicit, but were embedded in a context suffused with pre-conscious social primes, constituting what Michael Billig refers to as *banal nationalism* characterized in this case by Canadian symbolism, flags, national media, and other sentimental attachments which proliferate through Mainstream discourse, especially around national events like elections.<sup>49</sup> This form of nationalism compounded with notions of citizenship and participation in the democratic processes to reaffirm the sovereign legitimacy of the Canada nation state as well as its monopoly on violence.

At the community level, Mainstream community members advocated for different areas of reform in regards to policing, reconciliation, migration and so forth, but all within the circumscribed frameworks provided by particular party platforms. At the community-level, these implicit political alignments were connected to the material interests of individuals and groups, which reinforced the importance of local alliances and inter-personal relationships forged through common causes.

Winnipeg is a small city, and family connections and interpersonal group allegiances exert influence on the nature coalition building, social alignments and political organizing efforts. These local ties and relational webs were especially visible when it came to mobilization around the election. In the inner city neighbourhoods where I conducted my research, the dynamics were dominated by the left-leaning labour politics that have a long history in the city and are particularly connected to the city's eastern European communities and communist workers parties. Indeed, many in these communities continue to trace their lineage to the near revolutionary Winnipeg general strike of 1919.<sup>50</sup> Across party platforms, Indigenous and Newcomer political demands were incorporated or excluded to the degree that the alignment of these groups was seen as politically expedient both in the context of the election as well as with regard to building longer-term coalitional politics. Class-politics was a focal concern for many and was intertwined with Winnipeg's influential labour unions.

There were indications that local the local political culture in Winnipeg was influenced by nepotistic dynamics that carried expectations of party loyalty and in-group collusion among party insiders. This in-group tendency can be understood as sharing features with cultural politics which place an emphasis on kinship and clan-based ties that are more often associated with Indigenous and Newcomer communities. While contributing to group cohesion, there are problematic aspects of in-group loyalty became when these become entrenched in local power systems connected to accessing employment or support from politically connected agencies and organizations. As one Mainstream organizer with an environmental non-governmental organization put it,

One of the biggest barriers to effective organizing when you have an NDP [New Democratic Party] government is people know that if they're too disruptive they're not going to get the next job



because there's NDP members who are on the board or are the executive director of every community organization that's kind of progressive in the city. So people don't want to rock the boat too much ... So that's one of the reasons that there is a kind of suppressed dissent in Manitoba because folks know that if they slag the government too much they don't look like someone who's loyal. That is the biggest thing that that kind of like party politics values. It's like, choose the orbit of who you're loyal to and stay loyal. So that's a major disruption to more progressive social justice here in Manitoba.<sup>51</sup>

Despite these critiques from within local-level politics, many Newcomers reported on the opportunities and general absence of corruption in Canada in very positive terms. In particular, features of democratic pluralism and the participatory nature of Canadian politics were all reasons given for why newcomers chose Canada as a destination, and Canadian citizenship was seen as a pathway to improving life chances for their families. As a result, Newcomer community members, like Mainstream community members tended to express greater alignment with the nation-state promises grounded in multicultural rights discourses and the rule of law. The perceptions are also supported by quantitative studies that indicate that, for all its violent potential, the liberal state model of governance has been one of the driving factors behind a precipitous drop in over-all forms of direct violence from the domestic sphere to deaths in wartime.<sup>52</sup>

The Canadian Charter of Rights and Freedoms (1982) along with Section 35 of the Canadian constitution was a significant development in Indigenous politics in Canada and contemporary mobilization continues to rely on these tools. Both the charter and Section 35 affirm both human rights as well as Indigenous treaty rights providing an adaptable framework for future conciliation in multicultural Canadian society.<sup>53</sup> In liberal-democratic nation states like Canada “rights” according to Bob “retain their critical legal power: crystalizing the entitlements and duties of individuals and groups, including the state itself, in the wake of political mobilization and conflict.”<sup>54</sup> Organizers during the 2015 election were keenly aware of how using rights language as “tools of conflict” could strengthen Indigenous influence on Canadian politics.<sup>55</sup> These tactics had been gaining strength since the early 2000s in Canada and had been bolstered by a sustained criticism of the

“politics of recognition” by which a state recognizes and grants rights to particular groups so long as these do not interfere with the so-called national interests.<sup>56</sup> Similar critiques have been leveled at human rights discourses that can be cynically manipulated by political expediency and as a more palatable means of exerting sovereign authority.<sup>57</sup>

Since the state form was imposed through a process of colonialism, Indigenous communities continue challenge forms of Canadian sovereignty by making demands for greater accountability and redress from the state. During the election campaign within Indigenous communities there was a combination of social movement mobilizing against the nation of Canada as a genocidal state, as well as demands made using the language rights as well. By challenging Canadian sovereignty while simultaneously turning to rights discourse ensured by that same sovereignty, Indigenous activists rallied a powerful force for moving from direct action to legislative change. One two-spirit activist explained how that they saw the energy generated by community mobilizations as a tool in the service of asserting rights under the Canadian constitution while also influencing democratic process such as elections in a way that attracted politicians to their cause.

I know the government isn't so keen on protestors, right. It's like they're afraid of that energy. Whereas you can use that energy to help everybody ... It's like this constant buzz is happening. People see that this is going on. People hear about that are going on in Winnipeg from other cities .... You know people take notice of that. I know that we're not gonna put up with being bullied around. We have just as much right to say anything. Because really it's our Canadian right to live in a democracy and we're going to enforce that.<sup>58</sup>

## LAND-BASED RELATIONSHIPS

Underpinning questions of sovereign form, jurisdiction and commitment to rights inform place-based realities. Land remains central to both the quality and the nature of group relations in Winnipeg.

Winnipeg is the largest city on Treaty 1 Territory, the first of the numbered treaties signed in 1871. In the earlier periods of colonization, the Red River settlement was an important geographic site and a staging ground for settler-colonial development throughout Western Canada. While formal process

of reconciliation between Indigenous peoples and settler communities has begun, the re-settlement of Newcomers to Winnipeg is also a major factor in the changing composition of the city. Between 2001 and 2005 Statistics Canada reported 16,600 immigrants settled in Winnipeg, between 2011 and 2016 the number immigrants had increased to 52,460 and continues to grow.<sup>59</sup>

The changing demographic make-up of Winnipeg raises questions about both the short and longer-term impacts “re-settlement” on community relations going into the future. Since the majority of new immigrants come from non-western countries, often countries which themselves were colonized, this adds a level of complexity when considering what it means to reconciling relationships that have been shaped by colonialism.<sup>60</sup> Many of the communities that make-up Winnipeg’s diverse population have also have experienced displacement from their traditional territories and many have had to flee active and directly violent forms of ethno-religious persecution.<sup>61</sup> An important difference between Indigenous Peoples and Newcomer minority groups is that Indigenous Peoples were already occupying these lands and had nowhere to flee to.

Over the course of my interviews question of land were considered to be very important across all Winnipeg communities. A Sudanese respondent who came to Canada as a child refugee in 1990 and grew up in Winnipeg described how land-based ways connections were important to the life and cultural legacies his community. In particular, Sudanese immigrants share common aspects of Canadian First Nations experiences of land-based cultural practices and a complex history of colonial collisions including processes of genocide.<sup>62</sup>

The newcomer community, they really value the land too. Where they come from they value and know how to use the land. That’s one of the biggest similarities that they share with the Indigenous community. Where we come from people live off the land. The connection to the land is very important. You derive everything from that and you always give a blessing. It’s like you’re connected you know. So when we come here, we understand why Indigenous people are so connected to the land ... I don’t think people ever talked about that in the city. We value the same thing as you. Here’s my loss and here’s your loss.

And how my loss affects you and your loss affects me.

The specificity of the Sudanese experience speaks to the diversity of Newcomer experiences that share common features with Indigenous communities while remaining culturally different as well. Land-based relations between groups can also be a double sided coin. Land-based ways of knowing can ground common values system connected to spiritual beliefs and the interdependence of all life; however, land-based dependence requires some means of control, which is a perennial source of division, competition and non-integration among groups competing for access and ownership. Among Indigenous community members I spoke with, land-based presence was the primary basis upon which they based their claims to self-determinacy and governance. Members of Mainstream communities were more likely to have naturalized their sense of belonging to the place and tended to see land-based responsibilities through the lens of either natural resources, or in terms of climate justice including concerns around extreme weather and decreasing biodiversity. Some Newcomers expressed a sense of ambivalence when it came to their relationship to the lands on Treaty 1 Territory. They recognized that they did not have the same claim to the local territories as the original Indigenous Peoples, and yet they also aspired to material prosperity including owning land in ways that the Mainstream community members do.

I think with the Indigenous people, over time they're going to consistently connect with [the land] and understand different ways to enhance and develop their communities and still shape it the way they want ... But we are no longer connected to our land, right. So we also lose that connection. So the problem is like how to connect when it's not our land and there's already people who belong to the land you know. I think that that's the difference with them, with the Indigenous and Newcomer communities.<sup>63</sup>

Winnipeg has a large Filipino community, many of whom have experienced displacement from their traditional lands and have been dislocated from their cultures because of neoliberal market forces and state sanctioned violence.<sup>64</sup> Many Filipino's come to Canada not citizens but temporary

foreign workers (TFWs) beholden to the corporate entities and businesses that sponsor them.<sup>65</sup> In Manitoba there is a high demand for workers in the largely rural agricultural industry. Because of these arrangements, Newcomers often find themselves in land-based relationships working in industries that are environmentally taxing and often disconnected from treaty-based understandings of land-based responsibilities. Newcomers to Manitoba end up living outside of urban centres in rural areas where labour is in demand which further isolates workers making them more vulnerable to exploitative conditions. Questions concerning migrant workers were a very major issue during the 2015 federal election; however, TFWs couldn't vote and had limited opportunities to advocate for their rights.

There were however active migrant rights groups in Winnipeg that comprised members of the Filipino community who were politically active Canadian citizens able to advocate on behalf of migrant workers. As an organizer with Migrante Manitoba explained,

With my organization Migrante we strive to advocate and work for migrant workers ... There are hundreds of thousands of migrant workers in Canada and Manitoba. There are about five to six thousand [temporary foreign workers in Manitoba] ... In Winnipeg there's about 3,000 of them and the rest are in the rural areas of Manitoba. And we often find that throughout the country migrant workers, because they are tied to one employer and one worksite at a time, we find that this lack of mobility affects their ability to change jobs because they're tied to the employer through a contract. It creates a very powerful imbalance where the employer has all the all the power over the worker. So, for instance, if the employer does not pay overtime wages or if the employer abuses the worker verbally or physically or emotionally that worker is less likely to switch jobs or quit because they don't have access to the same kinds of services such as employment insurance even though they pay into it.<sup>66</sup>

As was the case for Indigenous community mobilization, migrant justice organizers relied on creating broader awareness and forming coalitions that could pressure political parties to improve the conditions of life among particularly vulnerable communities. Again, rights based frameworks provided

a language for these articulations but they did not always lead to material change. Unlike Indigenous communities, however, migrant rights advocates were less adversarial in their rights-based claims and were ultimately seeking greater access to fundamental rights and political status accorded by the Canadian state.

## ONLINE MOBILIZATIONS AND SURVEILLANCE

The 2015 Canadian federal election campaign was heavily influenced by online-mobilization strategies. The trend toward networked organizing had been building since the mid-1990s, but became the basis for mainstream tactics bringing Barack Obama to office in 2009 while also playing a crucial role in non-state mass mobilizations from Occupy Wallstreet, the Arab Spring and Idle No More.<sup>67</sup>

Evolving technologies of mass communication have played a major but somewhat ambiguous role in shaping conflict at the local as well as the global level. Like mass communication technologies before it (e.g. printing press, radio, television), the internet has enabled information sharing in ways that have changed the terrain of conflict.

Building on the experience of Idle No More in particular, during the 2015 election campaign grassroots groups like Winnipeg Indigenous Rock the Vote (WIRTV) were organized almost exclusively on Facebook. Within the diverse community organizing circles I interacted with and organizers I interviewed, the structural divisions between Indigenous and Newcomer and Mainstream political communities were relatively easily bridged during the election period through social media outreach from members of different communities. This was done with the two-fold purpose of both building cross-community coalitions that could mobilize a critical mass of people to influence electoral outcomes, while building capacity to address the immediate needs of inner-city communities.

The overall impact of social media was seen in very ambivalent terms by among a number of people I spoke with during the elections. As the social and political power of online organizing grew in influence, so too did forms of censorship and surveillance.<sup>68</sup> A number of interviews described feeling as though their social media accounts were likely being monitored by police or other government agencies.<sup>69</sup> These fears were not unfounded. During the 2015 election online freedoms centred around federal legislation (Bill

C-51) known as the “Anti-Terrorism” bill. This bill expanded the scope of surveillance and information sharing practices across policing agencies and other government jurisdictions. Even after the Liberal election victory, the legislation remained in force. This was particularly concerning for members in Winnipeg’s Muslim communities, many of whom still recalled the post 9/11 “Patriot Act” period in the USA and Canada that marked a new age of surveillance, ethno-religious and political profiling. Winnipeg Muslims were concerned that their activism might also become treated as subversive or criminalized by the Canadian state. A Muslim-Canadian community advocate described how the increased surveillance and data collection had created a “culture of fear” in her community.

And as you know this is about more information gathered... There is a lot more data collection going on but I don't quite understand the ways it's going to be utilized in my sector. We can't be honest about the work that we're doing. People who have been real leaders in our community have had to remove themselves from their work titles in order to protect themselves and not impact the work that they're doing professionally and still be able to maintain an activist role. There is a culture of fear now and in a lot of sectors. This is an environmental fear—we're afraid of losing our funding we're afraid of losing our ability to provide help and provide services to those that we know are vulnerable and need help.<sup>70</sup>

Despite these concerns, advocates from Muslim backgrounds were active on social media during the election since it was considered an indispensable tool for educating their community and building bridges with other groups in Winnipeg. This increased inter-community social media presence functioned through informal interfaces like Facebook groups facilitated by individual community members. These community-focused groups helped mediate between cultures and perspectives in ways that, in some cases helped break-down and reduce stereotypes between groups. These online tools also helped people connect to in-person events that increased cross-community contact helped to de-stigmatize certain neighbourhoods by providing examples of positive and joyful encounters. As Aiman described to me,

Facebook and the way events are posted on Facebook, that's

my social media engagement. When an event is posted and, even like an hour later at the time that an event is happening, seeing pictures being post, seeing that documentation, that's amazing. And social media has an amazing role in that capacity, as providing a realistic story from people who I generally trust.

I think it's taken away a lot of stereotyping and provided a lot more truth to action and to words. And so because of that yes, there has been this change in the way people discuss things because you have real events. It gives you real examples that you can use and you say that [some stereotypes] may be true in a general sense; however in this circumstance at this place these people I know did this. And that speaks much more powerfully to me than general ideas of "we feel unsafe in this community." Whereas on Facebook you see that people went into that community, they had a gathering and there are pictures posted and there was laughing and smiling going on. So what's the realistic sense of what's going on in the community? If anything it just highlights there's something missing and there is possibly an in-between that's not being as openly discussed.<sup>71</sup>

Given the relatively fluid nature of community dynamics during the 2015 election campaign in Winnipeg social media played a critical role in the relationships between the Indigenous, Newcomer and Mainstream groups. These accounts speak to the prominent role of social media as well as its ambivalent nature as both a positive force for change, as well as a potential site of vulnerability, surveillance and censorship. While social media can enable greater social awareness and build connections across groups, it can also function as a echo-chamber where only certain perspectives are tolerated, leading to polarization and alignment based on in-group biases. While this can be overt, there are concerns that the increasingly sophisticated capacity of big-data paired with proprietary algorithms is manipulating collective emotions on a mass scale.<sup>72</sup>



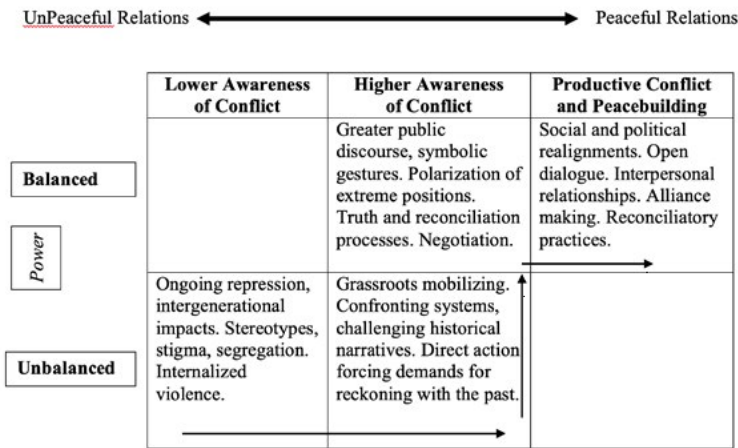
## DISCUSSION: MODELS OF CONFLICT RESOLUTION AND PEACEBUILDING

This article has foregrounded first-hand accounts that highlight the lived experiences and key issues identified by community organizers and advocates from across Winnipeg's diverse inner-city communities. During the 2015 elections, individuals and organizations were on the ground locally to respond to conditions of suffering, exploitation and forms of insecurity. In a broad sense of the term, these community-level practices provide perspectives into local dynamics of peacebuilding within the specific context of inner-city Winnipeg. These same levels of engagement also speak to a ground-up analysis of the pre-conditions associated with common forms of violence including interpersonal violence, homicide, self-harm, inter-group hostilities, and intergenerational relations of genocide. In response to these realities, collaborative and coalitional formations emerged both within and across different communities. Such affective alignments were important in mobilizing collective action and shifting public narrative in ways that pushed forward national level policy changes in the context of the 2015 Canadian federal election. In this section I discuss how these community-level processes can be understood in relation to some influential theories and practices associated with to peacebuilding and conflict resolution.

The community interviews affirmed that very different realities continue to co-exist among Indigenous, Newcomer and Mainstream groups in Winnipeg. The most explicit conflict articulated during this period of research had to do with the foundational divisions and power imbalances between Indigenous communities and Mainstream communities that are associated with the settler-colonial origins Canadian state. Many respondents also had a rather nuanced analysis of how the "colonial-capitalist" system that had displaced Indigenous peoples historically has continued to adapt to contemporary circumstances. For newcomers and poor mainstream communities, systems-level analyses of inequality also informed their understanding of how their labour was treated as both exploitable and expendable. In each of these cases, there was a sense that direct action including more conflictual tactics were necessary steps toward addressing these ongoing circumstances.

PROGRESSION OF CONFLICT

In order to interpret these inter-cultural findings Adam Curle’s “progression of conflict” model as adapted by Mairé Dugan provides a useful visualization (see diagram below).<sup>73</sup> Many of the accounts given alluded to an analysis of how the historical processes of colonialism have conditioned “unpeaceful relationships” between the Canadian state and Indigenous people. This can be seen in terms of the high rates of interpersonal violence, overdose deaths, child apprehensions, mass incarceration and generally poor health outcomes described by Winnipeg respondents.



Adapted from:

Adam Curle, “Making Peace: The Practice of Peace Making,” in Woodhouse, Tom, and John Paul Lederach. 2016. *Adam Curle: Radical Peacemaker*. Social Ecology Series. Stroud, Gloucestershire, UK: Hawthorn Press.

In keeping with Curle and Dugan’s progression of conflict model, Indigenous direct action can be seen as a part of a corrective process accounting for a significant power imbalance and low levels of general awareness. The progression model also reveals and illustrates how more direct-action and conflictual tactics have helped build powerful alliance, changed public awareness and in so doing, increased Indigenous capacity for effective

bargaining and negotiation. This progression has a long historical trajectory that is closely connected to ideas around Indigenous health, trauma, human rights and development.<sup>74</sup>

From the 1990 armed standoff between Canadian police and military and armed Mohawk warriors at Oka in Quebec to the Idle No More movement of 2011 and ongoing land-defence, Indigenous-led movements have pushed forward significant legislative changes including the formal adoption of the United Nations on the Declaration of the Rights of Indigenous Peoples (UNDRIP). These movements have worked in tandem with efforts to raise national awareness about the impacts of Canadian colonial policies and practices historically and continuing into the present. Significant national reports including but not limited to the *Report of the Royal Commission on Aboriginal Peoples* (1996), the *Final Report of the Truth and Reconciliation Commission of Canada on Indian Residential Schools* (2015), and *The Final Report of the National Inquiry into Missing and Murdered Indigenous Women and Girls* (2019) have all had an impact both on public discourse as well as governmental process and policy. These successes bear out what Curle himself had argued was a necessary period of conflict when confronting circumstances characterized by asymmetric power among ethno-cultural groups and a generally uneducated population. To quote Curle,

The various techniques of confrontation are appropriate to the weaker party in an unbalanced relationship because he [*sic*] is trying to reach a greater degree of parity. Once he has achieved this he will become able, through the conciliatory efforts of a third party, to enter into rational discussion of the situation, or he will be in a position to bargain—but he cannot do these things while he is weak.<sup>75</sup>

My research did indicate that there was a high-level awareness about Indigenous issues among both Newcomer and Mainstream communities in Winnipeg and that better-informed relationships were central to building partnerships that went beyond election issues. Additionally, the presence of more Indigenous representation across political domains has further empowered the post Idle No More generation of youth to assert their interests to a larger audience with greater national influence.<sup>76</sup>

## SUPERORDINATE GOALS

For the several months while during the run up to the election one could clearly see the community networks pull together in highly effective ways. In the post-election interviews I conducted, many of the respondents were very positive about having contributed to the defeat of Prime Minister Harper. The collective energy that was mobilized in the build-up to the federal election produced conditions under which diverse communities were incentivised to work together in order to achieve a common objective. This can be explained, at least in part, by the fact that the constellation of issues faced by the different groups could all be connected to a common enemy—Stephen Harper. This was encapsulated under a common organizing messaging slogan “ABC—*Anyone but Harper*.” In many ways this was an example of the dynamics described in “realistic conflict theory” of intergroup conflict described by Muzafer and Caroline Sheriff. In particular, the Sheriff’s explanation of how “superordinate goals” can, at least temporarily, help groups to overcome identity based divisions in order to achieve a common goal.<sup>77</sup> In essence this was an example of putting into motion the ancient principle that *the enemy of my enemy is my friend*.

In addition having achieved the immediate goal of defeating the incumbent conservatives, many of the organizers I interviewed were particularly positive about the relationships that were developed during the course of the various community mobilizations. The aim of changing governments and influencing national policy provided a reason for bridge building across communities which in turn led to interpersonal relationships and inroads among communities. Among community organizers the underlying issues that had mobilized them to activism were issues they felt would not be satisfactorily addressed through electoral politics, regardless of the party in power.

In the context of the election, other shared goals emerged as having high importance, especially among younger generations. In particular, climate change was frequently discussed as being an important super-ordinate area of concern. The common-ground of climate change. The response to global climate change and the risks it is accelerating across the conflict spectrum will certainly require eclectic approaches and cross-community cooperation that was in evidence in the diverse organizing prior to federal election. The discrete nature of the election allowed for a clear and time-bounded issue to consolidate and focus activist energy. Whether this same coherence could be

maintained over the long term in response to less-well defined moments of crisis remains to be seen. However, while the effects of climate change may be dispersed, the growing consequences and attendant drivers of conflict, from mass migration, pandemics, and scarce resources, are all very concrete issues that will require such cross-group super-ordinate collaborations.

Additionally, the growing concern of land-based impacts of climate change articulated powerfully alongside the experiences of both Newcomer and Indigenous communities in Winnipeg. The shared experience of colonialism, displacement and even genocide were a common point of reference which enabled a number of Newcomers to bridge their understandings with the local struggles of Indigenous community. At the same time federal processes of “re-settlement” has tended to create alignments between Newcomer communities and the aspirations of Mainstream settler communities. A number of the Indigenous youth I interviewed rejected further “integration,” equating it to assimilationist policies such as residential schools and as a continuation of genocidal policies.<sup>78</sup> Rather than seeing Canada as a “genocidal state,” the majority of Newcomers I spoke with indicated that they saw Canada as a land of opportunity with a multicultural ethos safeguarded by the rule of law and minority rights. Even for Newcomers who did not have full status, such as temporary foreign workers, Canadian immigration was seen as a viable and legitimate pathway toward material security, well-being and cultural integration.

Despite these different perspectives, cross-community mobilization that took place prior to the election was supported by Indigenous-Settler alignments that have been built over the years and were grounded in relationships. There was an openness and much greater attention paid to the ongoing consequence of colonial genocide against Indigenous peoples among both Newcomer and Mainstream communities. This greater awareness and the capacity for dialogue and collaboration can be seen as consequence of what Neil Funk-Unrau has described as a “Canadianization and Indigenization” of peace studies.<sup>79</sup>

The relationships between the different groups interviewed in this research point to emerging community relationships that are not reducible to identity or classed based antagonisms. However, the temporary contingent alignments between Indigenous, Newcomer and Mainstream communities could still become more segregated, polarized and even antagonistic should

environmental pressures increase perceived competition. This was increasingly evident within the sphere of online discourses where a particular brand of call-out-culture existed, which would frequently be mobilized to shame particular people, most often from Mainstream groups, for opinions that did not align with the main mobilizing narratives. Indeed, online squabbles and the “cancelling” of particular people was a part of the broader dynamics of alignment between community groups and a major avenue for polarization.

These online-offline dynamics served to create affective edges which create in-group and out-group divisions within communities, although not simply along the expected community groupings. As a result, the nature of community based antagonisms had significant degree of flexibility allowing movements to both become more inclusive or more exclusive depending on how a particular issue was articulated. Affective edges were most forcefully articulated using social justice language, or invoking concepts of genocide, racism, sexism or other social justice oriented language that was in circulation through existing affective economies. During the election, context specific memes and narratives were mobilized, gaining force as they circulated amidst the broad Canadian political mediascape. Following the election, the affective edges that were most evident Winnipeg during the campaign period lessened in intensity, but became more stabilized and integrated within community relations.

This fusion of online and offline dynamics revealed how the global communications technology has had and will continue to play a massive role in shaping normative discourse and community mobilization. Moreover, the very architecture of the internet and its various layers of technologies, systems and end users, have changed the very nature of governance and even sovereignty itself. As Benjamin Bratton has argued “planetary computation both distorts and reforms modern jurisdiction and political geography and produces new forms of these in its own image.”<sup>80</sup> These evolving dynamics of hybrid governance will continue to be a central dynamic in both mobilization of affective force and the sedimentation of new layers of community relations, comprising new fields of conflict that connect both cyberspace and the land base. While such changes require ongoing study, we can look to the pioneering work of Kurt Lewin and his use of *field theory* to help account for these multi-dimension factors.

## FIELD THEORIES OF COMMUNITY RELATIONS

As a German living in a racially divided United States at the end of WWII, Kurt Lewin's interests were at once theoretical while remaining focused on real world relations and possible modes of intervention. Following the war Lewin became involved with the Connecticut Interracial Commission, and the Commission on Community Interrelations where he worked to translate the findings from his theory and research to applied workshops in ways that would address stereotypes and bigotry.<sup>81</sup> Drawing on scientific principles, Lewin employed an empirically grounded approach along with qualitative research to identify specific inter-group dynamics. Based on this analysis, Lewin believed it was possible to be holistic while also isolating particular factors that, if effectively engaged, could lead to real-life changes in particular communities, or what Lewin referred to broadly as "conflict fields." For Lewin, small changes could make big differences in term inter-group relations. Lewin's theory of change focused on micro-level dynamics that focused on both the psychology of individuals as well as the immediate environment that individuals inhabit. Behaviour is understood as the interaction of the person and the situation.<sup>82</sup> As discussed above, cyberspace and the platforms where interface occurs, represent a third dimension of the lived environment where interactions directly impinge on the psychological states and subsequent behaviours of individuals. While Lewin's work developed long before the current internet age, his insights and approaches provide an important basis for contemporary approaches to both mapping and intervening in the underlying dynamics of peace and conflict such as those I've described above.

The spaces of inter-cultural interface and collaboration that existed between communities impacted by physical proximity, but also by online connectivity. At their best, community connections could bridge these spaces in ways that responded to specific intra-group challenges, while fostering cross-community awareness and collaboration. Marcus, a young Indigenous community member described his vision of Winnipeg's future through a vision he'd had.

What I see now, and what I saw ... in my vision was that the city looked different. Physically and in terms of intuition for lack of a better word. The energy of the place changed to become more living. To become a city, to become a home. City, community,

neighborhoods became like they were well connected to the earth. Literally connected to the earth and its energy. You can see the light flowing through everything—the life. It was a place of life and fulfilment and happiness. You know, it's one of the best places you'd ever want to be anyways.<sup>83</sup>

Such a cyber-sensitive field theory approach is useful in revealing both the internal tensions, as well as the inter-group dynamics that exist between Indigenous, Newcomer and Mainstream communities in Winnipeg. Social mobilization and alignment involves movement through layers of historical memory, cultural diversification, and highly individual psychological experiences. The individuals and groups I interviewed around the 2015 election campaign came from very different backgrounds and there was a wide range of different motivations, experiences and perceptions of what the core issues were, and what should be done about them. What these diverse individuals and groups had in common was the fact that they shared a lived environment in which they had sense of interdependence, whether this was understood in competitive or collaborative terms. The coalitional alignments that formed during 2015 were almost all mediated by specific digitally networked community members who served as vectors of information to their community as well as, at times, champions of their particular group interests. Such inter-personal mediation was amplified and mobilized through online forums, creating a “topological” dynamic of contention and collaboration that has become embedded in notion of an urban “village” that was commonly evoked by respondents.<sup>84</sup> Online dynamics, when navigated effectively played an important role in bringing different groups into alignment; they were also a primary means of enacting exclusionary boundaries based on perceived differences or animosities that were also polarizing.

Applying field theoretic principles to conflict processes requires an awareness to the specific environmental factors that animate local-level interactions. As is described in the case of Winnipeg, the widespread use of powerful drugs like methamphetamine has proved to be one such environmental force that has dramatically impacted day-to-day conflict processes as well. Unsurprising, online markets have also emerged as one of the major means for drug distribution, not just in Winnipeg, but across the globe.<sup>85</sup>

Networks of gang controlled drugs, prostitution, and violence have created



a web of dependencies that have deep reaching impacts that are both psychological and social. As described above, these dynamics have also been the source of fear and division between cultural communities leading to the stigmatization of neighbourhoods. While drug and alcohol addiction are connected to inter-generational patterns of trauma; these same dynamics are also a driving feature of day-to-day inner city culture including webs of prostitution, violence, incarceration, and death. As social media and online forums have increasingly integrated into day-to-day life, these media should be considered as key vectors in the space of topological conflict analysis. Indeed, the impact of online media discourse has made online shaming and denunciation a common feature of contemporary “cultural politics” including forms of agitation and demonization that can lead to physical violence. As communications scholar Daniel Trottier writes, “digital vigilantism ... refers to a set of practices to scrutinise, denounce and even leverage harm against those deemed to transgress legal and/or moral boundaries, with the intention of achieving some form of social justice.”<sup>86</sup> During the course of my research there were numerous instances in which the affective moment of a particular social group was mobilized against particular individuals. The most frequent direction such vigilantism occurred when members of Indigenous community to action to “call out” members of the Mainstream community for taking positions or acting in ways that were seen as not aligned with a perceived group ethos. Following the election, these divisions articulated online seemed to serve as a division which grew, particularly once the superordinate goals created by the election had gone.

Such examples of online conflict and division underscore the fact that, while online networks are a powerful resource, they are also fragile and subject to rapid deterioration.

While Lewin could not have foreseen the exact developments that make-up today’s online-offline conflict, being-online allows immense amounts of information data to be catalogued, analyzed and micro-targeting psychologically distinct sub-groups across classes and cultures.<sup>87</sup> In both of these particular instances of drugs and social media, Lewin’s field-theoretical thinking is well suited for considering how individual and community relationships change in relation to one another, and how these forces intensify forms of conflict. And while social media has become perhaps the most significant vector in social mobilization shaping the alignments and contours of coalitional community formations, it has simultaneously exposed

these movements to ubiquitous surveillance, manipulation and censorship. In extreme cases of civil unrest, it has become a common practice around the world for governments to simply suspend or take internet and cellular infrastructure.

Cross-community organizing during the 2015 election period involved negotiating pragmatic interests and often ambiguous affective relationships mediated by different forms of online presence. Interviews with community members demonstrated how the interplay of these topological and relational dynamics can be seen as central to changing social and political alignments during periods of transition. The greater intensity associated with events like elections reveal the affective edges that exist within and between different groups who inhabit the same territories and share place-based allegiances. Such relationships are always cross-cut by tensions – affinities and aversions.

These dynamics, shared through the stories of Winnipeg community members, were entangled with flows of information on social media platforms. Interviewees expressed their ambivalence about the role that these online spaces of mediation play in relation to community organizing. In addition to being sites of collaboration and synergy, cyberspace has become increasingly subject to more intrusive regimes of governance and tactical influence, raising questions about the gate keepers who control and benefit from these online tools? State-based interventions into community level politics through targeted data analytics, surveillance, and censorship carry serious consequences across the political spectrum. Such technical questions are central to emerging discourses and cultural politics, further underscoring the importance of incorporating topological thinking into conflict analysis, community development, and peacebuilding.

## CONCLUSION

This article has presented a series of first-hand accounts from diverse Winnipeg communities during a period social mobilization and political transition associated with the 2015 federal election. In attending to community perspectives and motivations, the issues that have been foregrounded speak to the underlying sources of conflict, as well as to the potential for emergent and possibly more sustainable forms of peace. The inter-community dynamics outlined here are certainly not exhaustive. They do however present a picture of how local-level issues are articulate in relation to national-level

concerns and, in particular, to questions about the constitution and legitimacy of sovereignty.

Based on the community based research I have offered discussion based on three prominent theories of conflict resolution and peacebuilding from founding figures in these fields. These models each present a perspective from which to examine and interpret the research presented. These frameworks help to interpret and make sense of the community-level actions without seeking to impose top down or prescriptive approaches to intervention. For example, Curle and Dugan's progression of conflict model help to make sense of the more conflictual approaches which some Indigenous activists have found necessary in order to confront systemically unequal power relations by raising awareness and forcing power-brokers to negotiate on more equitable terms. This model of conflict helps explain why Indigenous mobilization has grown, even as state-based actions have increasing provided national level redress to historical projects of assimilation that are now recognized as having had genocidal effects, such as residential schools.

The long established principle that having superordinate goals can help to de-emphasize in-group identity conflicts by orienting action toward common goals and problems and goals further speaks to the importance of collaborative planning in small cities like Winnipeg. The perception that in-group interests will continue to interests above all else is corrosive to long-term trust and stability. As Winnipeg continues to undergo demographic transitions connected to both dislocation and re-location of people from diverse backgrounds, long-terms strategies of peacebuilding should build on common ground that offers mutual benefits.

Finally, the discussion of Lewin's field theory approaches to understanding the complex community relations through a topological lens provides a durable framework from which to integrate analyses which take into account the revolutionary impacts that big data analytics and online networks have had on communities. The ongoing and multi-dimensional connections enabled between cyberspace and the land base has reshaped questions around sovereignty and affective legitimacy across the social and political spectrum. These developments suggest new horizons in the cultural and psychological dynamics involved in peace and conflict. In closing, these findings do not seek to describe static relations nor even to suggest that the categories of "Indigenous, Newcomer, and Mainstream" will necessarily be the most

relevant categories of focus locally or nationally. They do however suggest a way of exploring, and potentially influencing in practical ways, the ability of distinctive cultural communities to flourish according to their own values and practices, while also facilitating cross-community alignments that are collaborative in nature and offer win-win approaches to addressing underlying sources of conflict both in the present and in the future.

## ENDNOTES

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